Public Participation Plan
Florida-Alabama Transportation Planning Organization

DRAFT: September 8, 2020

Florida-Alabama Transportation Planning Organization
Staffed by: Emerald Coast Regional Council
4081 East Olive Road, Suite A
Pensacola, FL 32514
Contact: Public Involvement
PublicInvolvement@ecrc.org
850-332-7976

This document posted online at www.ecrc.org/FLALTPO/FLALTPO and a print copy is available upon request.

FOLLOW OR SUBSCRIBE TODAY!

@EmeraldCoastRegionalCouncil
www.ecrc.org/YouTube
@EmeraldCoastRegionalCouncil
@EmeraldCoastRegionalCouncil
# Table of Contents

Summary ................................................................................................................................. 1
Intent of the Public Participation Plan .................................................................................. 5
Florida-Alabama TPO Policy on Public Participation .......................................................... 5
Federal Requirements for Public Participation ..................................................................... 6
Achieving the Best Public Participation ................................................................................ 6
Organizational Structure ....................................................................................................... 8
History ..................................................................................................................................... 8
Transportation Planning Organization Board ....................................................................... 9
Citizen Advisory Committee ................................................................................................. 10
Technical Coordinating Committee ...................................................................................... 11
Freight Advisory Working Group ......................................................................................... 11
Interested Parties ................................................................................................................... 11
Stakeholders .......................................................................................................................... 12
Traditionally Underserved Populations .............................................................................. 13
Identification of Special Populations .................................................................................... 13
Environmental Justice .......................................................................................................... 13
Title VI, ADA, and LEP .......................................................................................................... 14
Public Participation Goals and Techniques ......................................................................... 15
  Goal 1: Inform the Public ..................................................................................................... 15
  Goal 2: Involve the Public .................................................................................................... 17
  Goal 3: Include the Public ................................................................................................... 17
  Goal 4: Improve the Public Participation Process ............................................................... 18
Methods for Achieving Good Public Involvement ............................................................... 19
TPO Work Plans and Programs ............................................................................................. 21
  Long Range Transportation Plan ......................................................................................... 22
  Project Priorities and Transportation Improvement Program ............................................ 27
  Unified Planning Work Program .......................................................................................... 28
  Administrative Modifications ............................................................................................... 28
  Amendments ........................................................................................................................ 28
  Additional TPO Projects and Plans .................................................................................... 29
Continuity of Operations ....................................................................................................... 30
  Organizational Procedure: .................................................................................................. 31
  Virtual Tools ........................................................................................................................ 32
Communication Components: ................................................................. 33
Training and Education ........................................................................... 33
Assessment of Public Participation Strategies ........................................... 34
   Evaluation Tools .................................................................................... 34
   Evaluation Metrics .................................................................................. 34
   Performance Measures ......................................................................... 34
List of Acronyms .................................................................................. 37
Appendix I – List of Acronyms ................................................................. 37
Appendix II – Public Involvement Evaluation Form .................................... 38
Appendix III – Public Participation Plan Comments ................................... 39
Appendix IV – Title VI Policy and Plan ..................................................... 40
Appendix V – Citizen Advisory Committee Application ............................ 41
Appendix VI – TPO and Advisory Committee Bylaws ............................... 42
Summary

The transportation planning process blends technical analysis and input from public and private transportation partners to identify priorities, choices, and risks to the transportation system within the Florida-Alabama Transportation Planning Organization (TPO) study area. It is also used to distribute resources for future investments. Long-range planning is required to be eligible for federal and state transportation funding assistance, given the vast amount of money invested in the system each year.

A TPO is designated to carry out the metropolitan transportation planning process. This process is accomplished through a forum of cooperative, comprehensive, and continuing transportation decision making.

The TPO's responsibilities are accomplished in collaboration with the region's municipalities and a broad range of agencies, organizations, and interested parties. The TPO addresses the needs for all modes of transportation in all parts of the TPO study area. The TPO continually evaluates the transportation needs of the TPO study area.

TPOs are established in a study area with a population of 50,000 or more, determined by the U.S. Census. The Florida-Alabama TPO is the policy board for the urbanized areas within Escambia and Santa Rosa counties in Florida, and the City of Orange Beach and community of Lillian in Alabama. The principle responsibilities of the Florida-Alabama TPO include the development of a Unified Planning Work Program (UPWP), a 20-year Long Range Transportation Plan (LRTP), a five-year Transportation Improvement Program (TIP), a Congestion Management Process (CMP), a Public Participation Plan (PPP), and related planning studies and projects deemed necessary to address transportation issues in the Florida-Alabama TPO study area.
The Florida-Alabama TPO created the Public Participation Plan (PPP) to provide guidelines for achieving optimal engagement of the public when developing major planning documents and programs. Quality public participation is solicited early and continues throughout the planning process, helping to avoid, minimize, and mitigate negative project impacts while providing the best solutions for the community. Public input is often used in the development of plan or program goals, objectives, criteria, and overall recommendations to the TPO board.

The primary goals of the Florida-Alabama TPO PPP are to:

**Inform the Public**
Inform the public, to the maximum extent possible with available resources, of opportunities to participate in the transportation decision-making process.

**Involve the Public**
Involve the public early and often in the transportation planning process.

**Include the Public**
Reach out to the geographical, organizational, and demographic communities that compose the TPO study area to increase the public's opportunity to participate in developing transportation plans and services.

**Improve the Public Participation Process**
Continually identify and implement ways to improve the public participation process.

The PPP is assessed on a quarterly basis to ensure effectiveness as trends and technologies change. All major or minor changes proposed for the plan are reviewed annually and implementation of updates initiate a 45-day review period. Changes to the plan will be posted online. A link to the document with changes will be provided to the TPO board, advisory committees, interested parties, and partners.

The PPP is reviewed as part of the four-year certification process conducted by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA). This document, updated in 2019, based on feedback from the Federal Certification Review in 2018, is available online at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO) or by contacting [Public Involvement](#) at 850-332-7976.

Preparation of this document was supported in part with funds provided by FHWA, FTA, Alabama Department of Transportation (ALDOT), Florida Department of Transportation (FDOT), and U.S. Department of Transportation (USDOT) through a cooperative agreement with the Florida-Alabama TPO. Development of the plan was made possible by leadership from the Florida-Alabama TPO; public comments; and input, review, and discussion provided by the Florida-Alabama Technical Coordinating Committee (TCC) and Citizen Advisory Committee (CAC). Special thanks to Carey Shepherd and Danielle Blackshear with FHWA and Carl Mikyska, with the Metropolitan Planning Organization Advisory Council. A complete list of comments will be included in the appendix, to be determined at the close of the 45-day comment period.
For more information about the Florida-Alabama TPO, to inquire about membership on the Citizen Advisory Committee, or to learn about ways to get involved, please contact Public Involvement at 850-332-7976.

Stay Connected!

Subscribe
Get updates via email at www.ecrc.org/FLALSubscribe

Call us!
850-332-7976

Visit our Website!
ECRC.org

Write Us!
4081 E. Olive Rd., St. A
Pensacola, FL 32524

Participate in Person!
Find upcoming events at ECRC.org/calendar.php

Email us!
Submit a written comment to
publicinvolvement@ecrc.org

Tell us Your Opinion!
Submit a written comment to
www.ecrc.org/FLALPublicForum

FOLLOW OR SUBSCRIBE TODAY!

@EmeraldCoastRegionalCouncil
www.ecrc.org/YouTube

@EmeraldCoastRegionalCouncil
@EmeraldCoastRegionalCouncil
www.ecrc.org/YouTube
How You Can Be Involved!

Attend a Public Meeting!

At public meetings, you not only have the opportunity to watch the action as the board deliberates and decides on transportation issues in your community, you have the opportunity to make your opinion known. Simply fill out a comment form when you arrive and give it to a staff member. You will be called and the board will hear your thoughts on any of the topics on the agenda, or a topic you wish to bring to their attention.

The TPO meets regularly and the schedule of meetings can be found at ecrc.org/FLALTPO. Have specific questions? Please email us at publicinvolvement@ecrc.org.

Subscribe for Email Updates

To engage community members, the regularly sends out updates about the upcoming meetings, projects and more. Subscribe now at ecrc.org/FLALSSubscribe.

Complete a Comment Card!

The TPO staff collects public comments continually via comment cards. You do not have to attend a public meeting to complete and submit your comments regarding transportation issues. Ask a public involvement staff member how you can get a hard copy of the comment card, or simply follow this link to make your comment known.
**Intent of the Public Participation Plan**

The test of successful public participation is the level of early awareness and the quantity, quality, and relevance of feedback received. A process that involves the public in a project’s beginning stages fosters buy-in and better overall acceptance of plans and programs.

The PPP is designed to identify strategies to most effectively gather public input for the Florida-Alabama TPO to use throughout the planning process and in the development of transportation plans and programs. Techniques for most effectively reaching the public are subject to ever-changing technologies and trends. The appropriate level of public involvement will vary by product. The minimum requirements for those plans are addressed in the PPP. The PPP also includes methodology for assessing effectiveness.

**Florida-Alabama TPO Policy on Public Participation**

The Code of Federal Regulations (450.316(b)(1)) and the Florida Metropolitan Planning Organization (MPO) Handbook outline public involvement requirements for defining a process for involving the public in the transportation planning process. The Florida-Alabama TPO is committed to providing stakeholders with opportunities to provide input for transportation plans and programs. Likewise, the FHWA and FDOT encourage the TPO to solicit public input in all efforts.

It is the policy of the Florida-Alabama TPO to:

- Provide complete and easily understood information for all segments of the public, particularly those affected by the outcomes and/or special populations
- Support early and continuous involvement of the public in the development and implementation of transportation plans and programs
- Continually identify and implement ways to improve the public participation process
Federal Requirements for Public Participation

The Fixing America’s Surface Transportation (FAST) Act was signed into law on Dec. 4, 2015. The FAST Act authorizes $305 billion over fiscal year (FY) 2016 - 2020 for federal-aid highways, highway and motor vehicle safety, public transportation, motor carrier safety, hazardous materials safety, rail, as well as, research, technology, and statistics programs.

The FAST Act:

- Maintains focus on safety (keeping intact the established structure of various highway-related programs)
- Continues efforts to streamline project delivery
- Provides a dedicated source of federal funds for freight projects

The FAST Act allows, states and local governments to move forward with critical transportation projects with confidence that they will have a federal partner long term. The FAST Act is the first long-term surface transportation authorization enacted in the last 10 years that provides long-term funding certainty. Policies and programs of the FAST Act are administered by FHWA.

The Moving Ahead for Progress in the 21st Century Act (MAP-21), enacted in 2012, included provisions to make federal surface transportation more streamlined, performance-based, multimodal, and to address challenges facing the U.S. transportation system. This includes improving safety, maintaining infrastructure condition, reducing traffic congestion, improving efficiency of the system, freight movement, protecting the environment, and reducing delays in project delivery. The FAST Act builds on changes made by MAP-21.

Setting the course for transportation investment in highways, the FAST Act:

- Improves mobility on America’s highways
- Creates jobs and supports economic growth
- Accelerates project delivery and promotes innovation

These changes will improve innovation and efficiency in the development of projects from the planning and environmental review process, through project delivery.

Achieving the Best Public Participation

Federal and state laws require the transportation planning process to include proactive public participation that provides complete information, timely public notice, and full public access to key decisions.

The Florida-Alabama TPO maintains public participation opportunities for transportation plans and programs for impacted communities through a wide range of methods, including but not limited to, board and advisory committees, public meetings and workshops, specialized outreach to community organizations, continuous public comment opportunities, news releases, eblasts, enewsletters, and social media.
Staff works to maintain good relationships with members of the local media to raise awareness of public participation opportunities in transportation planning.

The Florida-Alabama TPO holds meetings at locations easily accessible to the geographically diverse urbanized area of Pensacola, Fla. Currently, meetings alternate between locations in Santa Rosa and Escambia counties. All meetings are noticed for the public and promoted through local media with a minimum of seven days’ notice. When possible, public meetings and workshops are held at facilities offering free public parking and accessibility to transit. All public meetings and workshops of the Florida-Alabama TPO and its advisory committees are held in Americans with Disabilities Act (ADA)-compliant venues. Locations must be accessible and meet the Florida Building code Chapter 11 accessibility standards of design, per Florida Statute 286.26.

All public notices and media promotion provide the following notice for reasonable accommodations in accordance with the Americans with Disabilities Act:

In compliance with the Americans with Disabilities Act, reasonable accommodations to access meeting, and for limited English proficiency, are available upon request. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services should contact Public Involvement toll-free 800-226-8914 or TTY 711, at least 48 hours in advance. Para informacion en espanol, puede llamar a Ada Clark al 850-332-7976, ext. 278 o TTY 711. Si necesita acomodaciones especiales, por favor llame 48 horas de antemano.

Participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who believe they have been discriminated against on these conditions may file a complaint with the Title VI Coordinator, 850-332-7976, ext. 220.

Additionally, the Florida-Alabama TPO provides an opportunity for the public to comment at public meetings during public forum. The Florida-Alabama TPO recognizes the importance of reaching out to communities through social media tools such as Facebook (@EmeraldCoastRegionalCouncil), YouTube (@EmeraldCoastRegionalCouncil) and Twitter (@EmeraldCoastRPC). Often, they provide an efficient medium to communicate with the public. Incorporation of these media is determined on a case-by-case basis. Comments with abusive language or those deemed off topic may be deleted at the discretion of Florida-Alabama TPO staff. For more details about the social media policy, contact Public Involvement at 850-332-7976.
Organizational Structure

History

In November 1976, the Pensacola MPO was created, under the authority of Chapter 163 of the Florida Statutes, as a mechanism to conduct a cooperative, comprehensive, and continuing planning process for the transportation needs of the Pensacola urbanized area.

The MPO was a governing board of elected officials representing Escambia and Santa Rosa counties and the cities of Pensacola, Gulf Breeze, and Milton. Following the 2000 U.S. Census, the Pensacola MPO was renamed the Florida-Alabama Transportation Planning Organization with the inclusion of the unincorporated community of Lillian, Ala.

The 2010 U.S. Census brought Orange Beach, Ala. into the TPO study area. The Florida-Alabama TPO holds joint planning jurisdictional responsibilities regarding the unincorporated community of Lillian and the City of Orange Beach in Baldwin County. Authority is granted under amended 23 USC 134 in Section 1201(a) §134 (F)(2)(a) (Coordination in Multistate Areas). Two advisory committees make recommendations to the TPO board to ensure citizen participation and technical involvement is included in the planning process.
Transportation Planning Organization Board

The Florida-Alabama TPO is the local, intergovernmental transportation policy board for Escambia and Santa Rosa counties in Florida, and the City of Orange Beach and community of Lillian in Alabama. The board is comprised of local government officials who make decisions regarding transportation at the regional level. The TPO works to increase safety, security, accessibility, mobility, and connectivity for people and goods.

Membership of the Florida-Alabama TPO board is comprised of elected officials from the following municipalities:

**Baldwin County, Ala:**
1 Baldwin County Commissioner
1 City of Orange Beach Councilmember

**Escambia County, Fla:**
5 Escambia County Commissioners
5 City of Pensacola Councilmembers

**Santa Rosa County, Fla:**
5 Santa Rosa County Commissioners
1 City of Milton Mayor or Councilmember
1 City of Gulf Breeze Mayor or Councilmember

*The TPO board meets, at minimum, six times a year, at 9 a.m. on the second Wednesday of the meeting month. The meeting locations currently alternate between Escambia and Santa Rosa counties in Florida. The TPO meeting schedule can be found online at [http://www.ecrc.org/FLALTPO/FLALTPOMeetings](http://www.ecrc.org/FLALTPO/FLALTPOMeetings). A print copy of the TPO schedule is available upon request.*
Citizen Advisory Committee

The Florida-Alabama CAC is comprised of members of the public who express an interest in transportation planning. Prospective members complete an application process and must be recommended for approval by the CAC and ultimately approved by the TPO board. Following approval, members serve at the pleasure of the TPO board. A maximum of 30 voting members may serve on the CAC.

Membership

Each member of the TPO board will appoint a member to the CAC who is representative of his/her respective jurisdiction, representing citizens from their respective districts. The TPO board appointed memberships equal 19 of the 30 CAC member seats. The appointments are subject to ratification by a majority vote at a regular TPO board meeting, at which a quorum is met. An appointed CAC member’s term will mirror the term of their appointing TPO board member. TPO staff will correspond with new elected officials selected to serve on the TPO board regarding the CAC membership recruitment process.

The appointment of CAC members, by TPO board members, will represent the Florida-Alabama TPO study area as follows:

- Baldwin County (one seat)
- City of Orange Beach (one seat)
- Escambia County (five seats)
- City of Pensacola (five seats)
- Santa Rosa County (five seats)
- City of Milton (one seat)
- City of Gulf Breeze (one seat)

**The number of representatives for each area is based on population**

Five protected seats will represent underserved or special population segments of the Florida-Alabama TPO study area. Based on the population demographic data of the TPO study area, the protected seats may include the following:

- ADA
- Military/Veteran/Spouse
- Transit User
- Transportation Disadvantaged
- Youth

Citizens are welcome to apply directly through the TPO website for membership. General applications will be held for one year and verified for updated information annually.

The [CAC application](http://www.ecrc.org/FLALTPO) is available online at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO). A print copy of the CAC application is available upon request.

The CAC meets at 3 p.m. on the Tuesday prior to the TPO Board meeting on Wednesday. Meetings are held at Pensacola City Hall, 222 W. Main Street, Pensacola, Fla. The [CAC meeting schedule](http://www.ecrc.org/FLALTPO) can be found online at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO). A print copy of the TPO schedule is available upon request.
Technical Coordinating Committee

The Florida-Alabama TCC is comprised of local government technical staff. This committee participates in the planning process by providing technical advice to the TPO board on transportation issues.

The TCC meets at 8:30 a.m. on the Monday prior to the TPO Board meeting on Wednesday. Meetings are held at Pensacola City Hall, 222 W. Main Street, Pensacola, Fla. The TCC meeting schedule can be found online at www.ecrc.org/FALTPOMeetings. A print copy of the TPO schedule is available upon request.

Freight Advisory Working Group

The Freight Advisory Working Group provides a forum for open dialogue where members of the freight community can gain insight into the TPO’s decisions and upcoming projects. This forum provides much needed industry input to decision makers regarding freight transportation priorities and expenditures.

The Freight Advisory Working Group meets as needed at various locations. Receive updates and meeting notices by signing up as an interested party or stay connected online at www.ecrc.org/FLALPublicForum.

Interested Parties

To receive updates from the Florida-Alabama TPO, subscribe online at www.ecrc.org/FLALSubscribe. For information regarding meetings, plans, programs, or committees. All public meetings and workshops are noticed seven days in advance on the Florida-Alabama TPO website calendar, eblast to interested parties, and news release. Florida-Alabama TPO board, committee, and other public agendas, and schedules can be found online at www.ecrc.org/FLALTPO. A print copy of the TPO schedule and public agendas are available upon request.
**Stakeholders**

A stakeholder is defined as any person or group that is affected by transportation plans or programs, including those who may not be aware they are affected.

The following groups and individuals are considered stakeholders in the transportation planning process and the audience for various communication tools and outreach efforts:

- Transportation agencies; freight and passenger railroads; logistics providers
- Media
- Homeowners/neighborhood associations
- Civic and advocacy groups
- Business community
- Interested parties expressing an interest in transportation planning
- Area Chambers of Commerce and Economic Development Agencies
- Environmental groups
- Pedestrian and bicycle users
- Special populations and groups
- Large employers
- Boards of education
- Other stakeholders identified by the TPO in outreach efforts

**Governments and Agencies**

In developing TPO plans and programs, the TPO will consult with governments, agencies, and officials responsible for other planning activities within the TPO study area that are affected by transportation (including State and local planned growth, economic development, tourism, natural disaster risk reduction, environmental protection, airport operations, or freight movements) or coordinate its planning process with such planning activities. In addition, the TPO shall develop the transportation plans and TIPs with due consideration of other related planning activities within the metropolitan area. [23 C.F.R. 450.316(a)(3)(b)]

The TPO will include appropriate Tribal Governments, federal land management agencies, state and local land use management and environmental agencies, including historic preservation in all phases of the TPO plans and programs. Technical staff from such agencies will be encouraged to provide input based on agency plans, mitigation strategies, policies, and/or programs. This input may be provided by electronic communication, participation on committees, or one-on-one meetings.

Although there are no public lands and/or Indian Tribal Lands in the Florida-Alabama TPO study area, the TPO strives to include Tribal Governments for insight on planning efforts such as the Long Range Transportation Plan, Project Priorities, and other products. Generally, correspondence between the TPO and Native American Tribes is conducted using electronic communications. The following Native American Tribes are:

- Miccosukee Tribe of Indians of Florida
- Mississippi Band of Choctaw Indians
- Muscogee (Creek) Nation
- Poarch Band of Creek Indians
- Seminole Tribe of Florida

The TPO also corresponds with the Santa Rosa County Creek Indian Tribe, Inc., to ensure this special population is included in the transportation planning process.
The TPO encourages any interested Governments, Agencies, and stakeholder to subscribe the interested parties list to receive email updates, visit www.ecrc.org/FLALSubscribe.

Traditionally Underserved Populations

Each public participation process provides an opportunity to develop methods to reach traditionally underserved populations, such as minorities and low-income. Potential underserved populations may also include youth, persons with disabilities, and senior citizens.

Identification of Special Populations

U.S. Census data is used to identify the Florida-Alabama TPO study area demographics which include, race, age, and limited English proficiency communities. Coordinating with agencies throughout the study area that serve special populations aids in the identification of traditionally underserved populations.

Outreach efforts are recorded via interactive map with demographic data and projects, with emphasized attention paid to special populations that may be affected as a result of plans and programs. Mapping this data shows corresponding projects relative to communities that would be most impacted and allows staff to identify populations most affected by the plans and programs. The interactive map, along with U.S. Census demographic data, is utilized to focus outreach efforts in communities of traditionally underserved and limited English proficiency populations. Enhanced outreach methods, such as community pop-up events, can be implemented to involve traditionally hard to reach populations in the transportation planning process. Additionally, the bylaws of the Citizen Advisory Committee address diversity requirements for minority representation to ensure all members of the public have every opportunity to be involved in the transportation planning process.

Environmental Justice

In 1994, a presidential executive order directed federal agencies to address the effects of all programs, policies, and activities on minority populations and low-income populations.

The Florida-Alabama TPO’s environmental justice initiatives accomplish this by adhering to three fundamental principles:

1. To avoid, minimize, or mitigate disproportionately high and adverse health and environmental effects (including social and economic) on minority populations and low-income populations
2. To ensure the full and fair participation by all potentially affected communities in the transportation decision-making process
3. To prevent the denial of, reduction in, or significant delay in the receipt of benefits by minority and low-income populations

Properly implemented, environmental justice principles and procedures improve all levels of transportation decision-making. It enhances the public participation process, strengthens community-based partnerships, and provides minority and low-income populations with opportunities to improve the quality of transportation in their lives. Further, environmental justice assists to avoid disproportionately high and adverse impacts on underserved populations and mitigates avoidable negative impacts by identifying concerns early in the planning phases.

Any proposed projects entered into the Efficient Transportation Decision Making (ETDM) environmental screening tool allow for the opportunity to incorporate environmental considerations into transportation
planning and engage resource agencies and support the environmental policy of FDOT “to help preserve and enhance Florida’s natural, physical, cultural, and social environment as we develop, implement, and maintain transportation facilities and services” (Policy No.: 000-625-001-1). The ETDM tool provides citizens with the opportunity to direct comments to FDOT, resource agencies, and other stakeholders. The opportunity for early input and consideration of the environment in transportation planning will be included in the LRTP process as needed.

**Title VI, ADA, and LEP**

The Florida-Alabama TPO is committed to ensuring that no person is excluded from participation in, denied the benefits of, or otherwise subjected to discrimination under any of its programs, activities, or services on the basis of race, color, or national origin. All persons, regardless of their citizenship, are covered under this regulation. In addition, the Florida-Alabama TPO prohibits discrimination on the basis of race, color, or national origin in its employment and business opportunities.

As a FTA and FDOT fund recipient, the Florida-Alabama TPO will ensure that its programs, policies, and activities comply with both FTA and FDOT Title VI Regulations of the Civil Rights Act of 1964. The Florida-Alabama TPO will not condone retaliation against an individual for his/her involvement in asserting his/her rights pursuant to Title VI or because he/she filed a complaint or participated in an investigation under Title VI, and/or these regulations.

The Florida-Alabama TPO’s Title VI Policy and Plan outlines policy of inclusivity and procedure for handling complaints of discrimination. The Limited English Proficiency (LEP) Plan, included in the Title VI Policy and Plan, identifies limited English proficient populations in the Florida-Alabama TPO study area and provides guidelines to ensure that information and services are accessible to LEP persons. With adequate notice, the TPO aids citizens who are hearing and visually impaired, of limited English proficiency, transportation disadvantaged, or have other specifically special needs, at all public meetings and workshops. For more details, please review the Title VI Policy and Plan online at www.ecrc.org/FLALTPO. A print copy of the Title VI Policy and Plan is available upon request.
Public Participation Goals and Techniques

Goal 1: Inform the Public

Inform the public, to the maximum extent possible with available resources, of opportunities to participate in the transportation decision-making process.

Techniques:

- Provide meeting agendas to TPO board and advisory committee members.
- Provide adequate public notice by:
  - Posting all public meetings and workshops on the TPO website calendar and community calendars (where available).
  - Sending news releases via email to local media, including special population media outlets.
  - Sending meeting notices via email to community groups, organizations, and other stakeholders through the interested contact parties list (interested parties may subscribe online at [www.ecrc.org/FLALSubscribe](http://www.ecrc.org/FLALSubscribe)).
  - Placing a public notice in the Federal Administrative Register for review and adoption of core documents and amendments to core products*.
- Include the website URL on all TPO meeting and workshop posts and news releases, so that the public can easily access meeting information.
- Include provisions in public notices for interested persons to respond by phone or email.
- Set up educational displays at public events, including those in traditionally underserved communities.
- Speak at local organizations, schools, neighborhoods, and other interested groups about transportation planning.
- Give interviews on local TV/radio news programs to educate the public regarding transportation planning issues and the role of residents.
- Send eblast updates to the TPO Interested Parties list to inform the public of the TPO’s related meetings, workshops, and to solicit public participation.
- Make all information available at [Emerald Coast Regional Council](http://www.ecrc.org) or by mail for interested parties with no computer access.
- Schedule pop-up events in various communities to reach broader demographic of the study area.
- Implement virtual workshops and etown halls whenever possible to allow remote engagement in the transportation process.
- Host nontraditional outreach and workshops to garner input from special populations.
- Utilize social media, when appropriate, to promote participation opportunities, workshops, and meetings through events, live streams, etc.

*Core products include:* Unified Planning Work Program (UPWP), Long Range Transportation Plan (LRTP), five-year Transportation Improvement Program (TIP), Congestion Management Process (CMP), and Public Participation Plan (PPP).

Emergency Meetings

The TPO or advisory committee chairman may call for an emergency meeting of their respective board or committee when, in their opinion, an emergency exists which requires immediate action. When such meetings are called, each member shall be notified of the meeting date, time, location, and purpose. No business, other than the notified purpose, shall be addressed at that meeting.
If after reasonable diligence, it becomes impossible to give notice to each member, such failure shall not affect the legality of the emergency meeting if a quorum is present. The minutes of each emergency meeting shall show the manner and method by which notice of such meeting was given to each member of the TPO or advisory committee.

Emergency meetings should be scheduled to allow seven day public notice, whenever possible, and will be noticed as described above in Goal 1: Inform the Public. In the event seven days public notice is not possible, at least a 24-hour advance public notice of the emergency meeting shall be given to local media services before the time the meeting is held.

**Special Meetings**

A special meeting may be called by the TPO or advisory committee chairman or a majority of the voting members at a regular meeting. When such meetings are called, each member shall be notified of the meeting date, time, location, and purpose. No business, other than the notified purpose, shall be addressed at that meeting.

In the event the chairman wishes to cancel or change the time of a special meeting, advance notice of such cancellation or change shall be made as soon as practicable or at least 24 hours prior to when such meeting was to have taken place.

Special meetings should be scheduled to allow seven-day public notice, whenever possible, and will be noticed as described above in Goal 1: Inform the Public.
Goal 2: Involve the Public

*Involve the public early and often in the transportation planning process.*

**Techniques:**
- Maintain active advisory committees allowing residents the opportunity to participate in the continuous planning process
- Review CAC composition to ensure that equitable representation is maintained for the region
- Include a feature on the TPO’s website at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO) allowing the public to email staff with questions or comments
- Create surveys, when appropriate to be administered at TPO meetings, workshops, events, etc.
- Ensure all digital comments are responded to by forwarding to the appropriate member of the transportation planning team
- Inform TPO board members of recommendations from the CAC and TCC
- Allocate time for public comment on the TPO board and committees’ agenda

Goal 3: Include the Public

*Reach out to the geographical, organizational, and demographic communities of the TPO study area to increase the public’s opportunity to participate in developing transportation plans and services.*

**Techniques:**
- Participate in community outreach events, maintaining a focus to include traditionally underserved communities
- Take advantage of training opportunities and learn from the experiences of other TPOs
- Learn about the communities that comprise the TPO area by attending festivals, special events, lectures, etc. that highlight the diversity of the area
- Continually add interested parties to email database
- Coordinate with local government redevelopment agencies and non-profit agencies that serve special populations
- Include in TPO public notices that upon request, with adequate notice, assistance will be provided to the hearing and visually impaired, those with limited English proficiency, the transportation disadvantaged, and others requiring specific special assistance
Goal 4: Improve the Public Participation Process

Continually identify and implement ways to improve the public participation process.

Techniques:

- Identify opportunities to improve and create innovative strategies that will reach greater and more diverse populations in the study area
- Conduct quarterly assessments of public participation techniques and adjust strategies as needed to improve effectiveness and reach set performance measure targets
- Utilize web-based analytics tools to track the performance of online public outreach strategies
- Continue expansion of regional interagency coordination of public participation activities, particularly when projects may directly involve residents from adjacent counties
Methods for Achieving Good Public Involvement

Public Meetings

1. A summary of questions and comments to be discussed at quarterly assessment
2. Provide adequate public notice by:
   a. Posting all public meetings and workshops on the TPO website calendar and community calendars (where available)**
   b. Sending news releases via email to local media, including special population media outlets**
   c. Sending meeting notices via email to community groups, organizations, and other stakeholders through the interested contact parties list (interested parties may subscribe online at www.ecrc.org/FLALTPO)**
   d. Placing a public notice in the Federal Administrative Register for review and adoption of core documents and amendments to core products *
   e. Utilize social media, when appropriate, to promote participation opportunities, workshops, and meetings through events, live streams, etc.

*Core products include: Unified Planning Work Program (UPWP), Long Range Transportation Plan (LRTP), five-year Transportation Improvement Program (TIP), Congestion Management Process (CMP), and Public Participation Plan (PPP).

** Includes: In compliance with the Americans with Disabilities Act, reasonable accommodations to access meeting, and for limited English proficiency, are available upon request. Persons who require special accommodations under the Americans with Disabilities Act or persons who require translation services should contact Public Involvement toll-free at 800-226-8914 or TTY 711, at least 48 hours in advance. Para informacion en espanol, puede llamar a Ada Clark al 850-332-7976, ext. 278 o TTY 711. Si necesita acomodaciones especiales, por favor llame 48 horas de antemanos.

Participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who believe they have been discriminated against on these conditions may file a complaint with the Title VI Coordinator, 850-332-7976, ext. 220.

Public Workshops

Same steps as public meetings (above) and may also include:

1. Newsletter article in transportation enewsletter (subscribe online at www.ecrc.org/FLALTPO)
2. Print collateral mailed to residents/property owners/business owners within project area of interest
3. Tailored activities and presentations to include flip charts, maps, surveys, and/or handouts as needed

Virtual Workshops/eTown Halls

Can be held independent of, or in coordination with, a standing public workshop or meeting. Same steps as public meetings (above) and may also include:

1. Live Q & A session
2. Use of virtual platforms such as GoToMeeting/Webinar, ArcGIS, etc.
3. Live streaming of presentations
4. Social media promotion of the opportunity
Nontraditional Outreach/Workshops

Same steps as public meetings (above) and may also include:

1. Targeted locations or events within the project area
2. Tailored activities and collateral to include flip charts, maps, surveys, and/or handouts as needed

Civic Outreach

1. Targeted active groups within the project study area
2. Tailored activities and presentations to include flip charts, maps, surveys, and/or handouts as needed

Community/Pop-Up Events

1. Targeted locations or events within the project area
2. Interactive booths with project specific information collateral

Networking Events

1. Tailored collateral to include handouts or presentation as needed

Educational Institution Outreach

1. Simplified and tailored activities and collateral to include flip charts, maps, surveys, and/or handouts
2. Educational activities, such as StreetMix, will be used to educate students on the transportation planning process

Outreach activities will be assessed on a quarterly basis to evaluate their effectiveness and make improvements as needed. More details of the quarterly assessment process can be found on page 31.
TPO Work Plans and Programs

The Florida-Alabama TPO continuously develops and updates several plans and programs. In exercising its authority to guide the expenditure of federal and state transportation funds, it is critical for the PPP to provide complete information and timely public notice, and to support continuing involvement of the public in the development of plans and programs. The Florida-Alabama TPO operates on an annual cycle with a fiscal year of July 1 through June 30. All TPO plans and documents produced by the TPO are available at [www.ecrc.org/FLAlTPO](http://www.ecrc.org/FLAlTPO). The following infographics, provided by FDOT, describe the relationship between the TPO and their planning documents:
**Long Range Transportation Plan**

The Long Range Transportation Plan (LRTP) is a federally required plan, updated every five years, that addresses future transportation needs for a minimum of twenty years. The LRTP, a major product of the TPO, details a variety of tasks to be accomplished during the on a 21-month update process, including the tasks outlined in the following infographic:
Long Range Transportation Plan TASKS

SCOPE OF SERVICES
An agreement between ALDOT, FDOT, the TPO, and consultants outlining the scope of the LRTP process, tasks to be completed through the process, and a general timeline of the process.

How to be Involved
Review the scope of work prior to adoption by the TPO. Sign up for agenda distribution list to receive updates and notifications.

CONGESTION MANAGEMENT PROCESS
The Congestion Management Process is a state and federally mandated document designed to support the transportation planning process formulating safety recommendations through the collection of annual data.

How to be Involved
Sign up for agenda distribution list to receive updates and notifications.

GOALS AND OBJECTIVES
The goals, objectives, and policies adopted at the out-set of the LRTP update will guide the study and will play a critical role in project ranking and systems evaluation. Performance measures and targets will be used in accordance with the required performance management approach.

How to be Involved
Attend the Public Workshop scheduled for the community to review and provide input.

EVALUATION CRITERIA
To ensure that the projects in the Needs Plan are evaluated with a common set of criteria, a series of evaluation criteria will be developed that reflect the Goals, Objectives, Policies, and Performance Measures.

How to be Involved
Review the scope of work prior to adoption by the TPO. Sign up for agenda distribution list to receive updates and notifications.

NEEDS PLAN DEVELOPMENT
The development of the Year 2045 Needs Plan as well as Purpose and Needs Statements for each project in the 2045 Needs Plan, considering how the existing and proposed transportation facilities will function as an integrated, multimodal system.

How to be Involved
Attend the Public Workshop scheduled for the community to review and provide input.

DOCUMENTATION
Elements of this task provide for the development of the Year 2045 Cost Feasible Plan. Cost and Year of Expenditure will be developed.

How to be Involved
Sign up for agenda distribution list to receive notifications of the published documents made available for public review by the TPO.

FINANCIAL RESOURCES
This task will produce information regarding existing and projected funding sources to be used in developing the Year 2045 Cost Feasible Plan.

How to be Involved
This activity is data collection only.

COST FEASIBLE PLAN DEVELOPMENT
Elements of this task provide for the development of the Year 2045 Cost Feasible Plan. Cost and Year of Expenditure will be developed.

How to be Involved
Attend the Public Workshop scheduled for the community to review and provide input.
Public involvement strategies for each LRTP update should include a variety of outreach activities designed to solicit feedback, which aid in the development of LRTP goals, objectives, evaluation criteria, and the final plan. Public involvement strategies should be implemented in all stages of the process to garner input from stakeholders of all ages, communities, and interests, and must subscribe to the following explicit procedures, strategies, and desired outcomes, as outlined by the Code of Federal Regulation (CFR 450.316) and the MPO Handbook.

These strategies are as listed:

- Provide reasonable public access to technical and policy information used in the development of the LRTP online at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO) and at the TPO office at West Florida Regional Planning Council
- Provide adequate public notice of public involvement activities and time for public review and comment at key decisions, such as but not limited to the approval of the LRTP
- Demonstrate explicit consideration and response to public input received during plan development process
- Employ visualization techniques to describe the LRTP
- Make the LRTP and any associated information available on the TPO website
- Hold public meetings at convenient times and accessible locations
- Seek out and consider the needs of those traditionally underserved by existing transportation systems, including but not limited to, low-income and minority households
- Coordinate with the statewide transportation planning public involvement and consultation processes under 23 C.F.R. Subpart B
- Periodically review the effectiveness of the procedures and strategies contained in the participation plan
- Utilize ArcGIS mapping to assess areas in need of outreach and environmental justice impacts of the plan and projects
- When significant written and oral comments are received on a draft LRTP (including the financial plan) as a result of public involvement, a summary, analysis, and report on the disposition of comments shall be made part of the final LRTP
- If the final LRTP differs significantly from the one made available for public comment or raises new material issues, an additional opportunity for public comment must be made available
General techniques for LRTP Update:

- Review the previous major update process public participation report, quarterly assessment reports, etc.
- Research and review similar public involvement plans, new methods, and trends for community outreach
- Develop a slogan, message, and design collateral
- Develop public participation timeline that outlines specific milestones for engaging the public
- Develop list of partners, stakeholders, and community groups to engage in the update process
- Develop and distribute of E-Blasts
- Strategic use of traditional and social media
- Develop effective visual aids such as maps, charts, and graphs
- Develop surveys and comments cards
- Coordinate presentations at regular local government and community organizations’ meetings
- Coordinate focused outreach to engage special populations
- Coordinate Steering Committee meetings
- Coordinate public workshops at key points in the development of the long range transportation plan
- Develop Public Involvement Report to document all aspects of the public involvement efforts during the development of the plan update
- Include in public notice of the TPO board meeting when draft LRTP is to be presented for review and adoption

Any proposed project entered into FDOT’s ETDM environmental screening tool provides stakeholders the opportunity for public comment.
Strategies used by the TPO may include, but are not limited to:

**Outreach**
- Identification of stakeholders, organizations, special populations, Tribal organizations, and media outlets
- News releases/articles
- Radio/TV interviews
- Public Notices
- Creation and distribution of surveys, as deemed necessary
- Public open houses, workshops, and forums
- Presentations to specific groups
- Comment cards
- Use of GIS maps
- Visualization techniques, such as educational videos, maps, interactive activities, renderings, etc.

**Awareness/Education**
- Enewsletters
- Email marketing
- Social media
- Dedicated section on the TPO website

**Documentation**
- Compilation of comments
- Photos of outreach activities
- Oral and written comments to be posted to the website along with drafts
- Documentation of outreach opportunity assessment*

*More details of the quarterly assessment process can be found on page 31.
Project Priorities and Transportation Improvement Program

The Project Priorities result from the LRTP’s Cost Feasible Plan and are reviewed with the public and the TPO board and advisory committees annually. Once adopted by the TPO board, the Project Priorities are given to FDOT to develop the Five-Year Work Program. From the Five-Year Work Program, the TPO develops the Transportation Improvement Program (TIP), which contains all transportation programs and projects scheduled during the next five-year cycle. The TIP is revised annually and is available, in interactive format, on the TPO’s V website at www.ecrc.org/FLALTPO.

The Project Priorities and TIP must be developed by the TPO in consultation with all interested parties and, at a minimum, describe explicit procedures, strategies, and desired outcomes for the following, as outlined by the Code of Federal Regulation (CFR 450.316) and the MPO Handbook:

- Provide reasonable public access to technical and policy information used
- Provide adequate public notice of public involvement activities and time for public review and comment at key decisions, such as but not limited to the approval of the TIP/Project Priorities
- Demonstrate explicit consideration and response to public input received during plan development process
- Make the TIP and Project Priorities drafts and final documents available on the TPO website at www.ecrc.org/FLALTPO, a print copy of the current plan is available upon request
- Hold public meetings at convenient times and accessible locations
- Seek out and consider the needs of those traditionally underserved by existing transportation systems, including but not limited to, low-income and minority households
- Coordinate with the statewide transportation planning public involvement and consultation processes under 23 C.F.R. Subpart B, as described in the FDOT MPO Program Management Handbook
- Periodically review the effectiveness of the procedures and strategies contained in the participation plan
- When significant written and oral comments are received on a draft TIP or Project Priorities as a result of public involvement, a summary, analysis, and report on the disposition of comments shall be made part of the final documents
- If the final Project Priorities/TIP differ significantly from the one made available for public comment or raises new material issues, an additional opportunity for public comment must be made available
- When the Metropolitan Planning Area (MPA) includes Indian Tribal Lands, the TPO shall appropriately involve the Indian Tribal Government(s)
- When the MPA includes federal public lands, the TPO shall appropriately involve the federal government
General techniques proven effective include:

- Provide a 30-day public review and comment period for the draft Project Priorities documents
- Promote development of the Project Priorities and TIP through news releases and social media, and eblast to TPO board and advisory committees, partners, stakeholders, community groups, and interested parties (subscribe online at www.ecrc.org/FLALTPO)
- Hold public workshop(s) and implement additional project-specific outreach, as needed, to special populations during the Project Priorities process
- Coordinate public outreach to community groups (with emphasis on the underserved)
- Include public input collected at workshops in the draft Project Priorities and TIP
- Include in the public notice of the TPO board meeting when the draft Project Priorities and TIP are to be presented for review and adoption
- Provide the public with an opportunity to comment during public forum when the draft Project Priorities and TIP are presented for review and adoption to the TPO board and advisory committee meetings
- Publish adopted Project Priorities and TIP interactive site (provided by FDOT) on website at www.ecrc.org/FLALTPO, a print copy of the current plan is available upon request

As previously described with the LRTP, any proposed project entered into the FDOT’s ETDM environmental screening tool provides stakeholders the opportunity for public comment.

**Unified Planning Work Program**

The Unified Planning Work Program (UPWP) is the document that details the tasks assigned to the TPO staff and the projected funding to cover those tasks within the fiscal year. The plan covers a two-year period but is revised annually to refine task descriptions and reflect changes necessary within the forecasted financial management schedule. The UPWP must be made available for comment to the public, federal agencies, and interested parties.

Below are some of the steps utilized to update and revise the UPWP:

- Provide a 30-day public review and comment period for the draft UPWP
- Include in the public notice of the TPO board meeting when draft is to be presented for review and adoption
- Provide the public with an opportunity to comment during public forum when the draft is presented for review and adoption
- Publish adopted document on website at www.ecrc.org/FLALTPO, a print copy of the current plan is available upon request

**Administrative Modifications**

Administrative modifications to the PPP, LRTP, TIP, or UPWP are minor revisions and do not require public review but must be included in the public notice for the TPO board meeting when the modification is presented for review and adoption.

**Amendments**

Amendments are revisions that may involve the addition or deletion of a major project, a major change in project cost, or a major change in design concept or design scope. Amendments require a formal public review and comment period.
A 30-day formal comment period will be implemented for major LRTP amendments and the public participation procedures may vary based on the nature of the amendment. TPO board staff, with TPO board consultation, will make this determination based on the project, the nature of the change, the number of counties affected, and the impact on the planning process. Because of the wide variability in what an amendment can include, the TPO reserves the right to determine what participation techniques are appropriate, recognizing that outreach measures should fit the amendment content. At all times, the public, interested parties, policy makers, and partners are able to obtain the full extent of information about each project change. Review and adoption of amendments to core documents, by the TPO board, will be noticed in the Florida Administrative Register.

Below are some of the steps utilized for amendments to major documents or plans:

- Provide a 30-day public review and comment period for the draft document or plan
- Include in the public notice of the TPO board meeting when the draft document or plan is to be presented for review and adoption
- Provide the public with an opportunity to comment during public forum when the draft document or plan is presented for review and adoption
- Publish adopted document on website at www.ecrc.org/FLALTPO, a print copy of amendments are available upon request

### Additional TPO Projects and Plans

<table>
<thead>
<tr>
<th>Public Participation Opportunities</th>
<th>Public Comment Period</th>
<th>Public Notice</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Transportation Planning Organization Board</td>
<td>Every meeting</td>
<td>Seven days prior to meeting</td>
<td>Meets at least six times per year</td>
</tr>
<tr>
<td>Citizen Advisory Committee</td>
<td>Every meeting</td>
<td>Seven days prior to meeting</td>
<td>Meets at least six times per year</td>
</tr>
<tr>
<td>Technical Coordinating Committee</td>
<td>Every meeting</td>
<td>Seven days prior to meeting</td>
<td>Meets at least six times per year</td>
</tr>
<tr>
<td>Freight Advisory Working Group</td>
<td>Every meeting</td>
<td>Seven days prior to meeting</td>
<td>Meets on an as needed basis</td>
</tr>
<tr>
<td>Public Access</td>
<td></td>
<td></td>
<td><a href="http://www.ecrc.org/FLALTPO">www.ecrc.org/FLALTPO</a></td>
</tr>
</tbody>
</table>

Public involvement strategies and techniques vary widely depending on the depth and detail of a project or plan. Examples include the Congestion Management Process, Pedestrian-Bicycle Plan, Regional Freight Plan, and Corridor Management Plans. Project specific public participation elements will be included early in the planning process.

The Florida-Alabama TPO’s typical public participation elements may include:

- Provide a 30-day public review and comment period for the draft document or plan
- Include in the public notice of the TPO board meeting when the draft document or plan is to be presented for review and adoption
- Provide the public with an opportunity to comment during public forum when the draft document or plan is presented for review and adoption
- Publish adopted document on website at [www.ecrc.org/FLALTPO](http://www.ecrc.org/FLALTPO), a print copy of the current plan is available upon request

## Continuity of Operations

It is critical that staff remain knowledgeable of proper actions to take when situations occur. The TPO and advisory committees are staffed by the Emerald Coast Regional and will follow the agency’s Council Continuity of Operations Plan (with Emergency Preparedness Plan), adopted on April 23, 2020. This plan can be located on the [ECRC website](http://www.ecrc.org). The TPO will also implement guidance from the Federal Highway Administration (FHWA), Florida Department of Transportation (FDOT), and other state MPOs/Partners.

It is possible, that during special circumstances, such as a declared State of Emergency, the TPO may be required to take immediate action to respond to urgent requests that cannot be delayed for a meeting and

<table>
<thead>
<tr>
<th>Program Adoption and Amendment Timeline</th>
<th>Unified Planning Work Program (UPWP)</th>
<th>Long Range Transportation Plan (LRTP)</th>
<th>Transportation Improvement Program (TIP)</th>
<th>Congestion Management Process (CMP)</th>
<th>Public Participation Plan (PPP)</th>
<th>Project Priorities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Program Update Schedule</td>
<td>Every 2 years</td>
<td>Every 5 years</td>
<td>Every year</td>
<td>Minor Update: Every year</td>
<td>Every year</td>
<td>Every year</td>
</tr>
<tr>
<td>Adoption Public Comment Period</td>
<td>30 days prior to TPO board adoption</td>
<td>14 days prior to TPO board adoption</td>
<td>30 days prior to TPO board adoption</td>
<td>45 days prior to TPO board adoption</td>
<td>30 days prior to TPO Board adoption</td>
<td></td>
</tr>
<tr>
<td>Adoption Public Notice Period</td>
<td></td>
<td></td>
<td></td>
<td>7 days prior to TPO board review and adoption</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Program Amendments Schedule</td>
<td>As needed</td>
<td></td>
<td></td>
<td>N/A</td>
<td>Annual</td>
<td>N/A</td>
</tr>
<tr>
<td>Amendments Public Comment Period</td>
<td>7 days prior to TPO board review and adoption</td>
<td>N/A</td>
<td></td>
<td>45 days prior to TPO Board adoption</td>
<td></td>
<td>N/A</td>
</tr>
<tr>
<td>Amendment Adoption and Review Public Notice Period</td>
<td>7 days public notice</td>
<td>7 days public notice</td>
<td>7 days public notice</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Public Access to Document | www.ecrc.org/FLALTPO

Public Participation Plan | Florida-Alabama TPO | 30
Public Participation Plan

Florida-Alabama TPO

Public Health and Infectious Disease Response, and Recovery

Once the risk level is established, appropriate polices will take effect at all public facing events, and office space. Social distancing measures could take the form of:

- Modifying the frequency and type of face-to-face encounters at public events or meetings (e.g., placing moratoriums on handshaking, substituting videoconferences for face-to-face meetings, staggering breaks, and modified work hours to minimize the number of people interacting with each other)
- Posting infection control guidelines in the office and via email
- Establishing flexible outreach efforts (digital or virtual components)
- Promoting physical distancing between staff and participants to maintain appropriate spatial separation between individuals as instructed
- Implementing strategies that request and enable employees with influenza to stay home at the first sign of symptoms.
- The CEO and EMC will monitor any resurgence of a community outbreak and communicate current events to ECRC staff accordingly. Human Resources will also monitor any federal and state reimbursements, unemployment, or other aid provided due to the disruption. More details are provided in ECRC’s COOP.

Adverse Weather Conditions

Adverse weather conditions may produce unsafe conditions to travel to and from TPO events (i.e. workshops, meetings, conferences, etc). These conditions include tornadoes, heavy rain events, flooding, ice, and snow. From the TPO’s perspective, protecting the community is of utmost importance. Each weather event will be different in terms of planning and preparation time. The CEO and/or EMC will determine when staff should prepare to cancel or reschedule TPO events and when it is possible to resume regular operations.

Hurricanes

As a hurricane approaches, the CEO and/or EMC will determine when should prepare to cancel or reschedule TPO events and when it is possible to resume regular operations. Information for agency operations in the event of a hurricane is outlined in the ECRC COOP.

* More details for Emergency Meetings and Special Meetings can be found on page 16.

Virtual Tools

In the event of an emergency, it may be necessary for ECRC employees to work remotely at home or from another location away from the ECRC offices. The following hardware and online resources are available to employees to allow work to continue efficiently while away from the office:

- **Website** – The ECRC website may be accessed at www.ecrc.org.
- **GoToMeeting or GoToWebinar** – Meetings may be held with other ECRC staff and/or external parties via GoToMeeting. The public will be provided with a call-in number to participate via phone.
- **YouTube Posts and Live Stream** – Meetings may be live streamed or recorded and uploaded to YouTube for virtual public participation.
- **Facebook Posts and Live Stream** – Meetings may be live streamed or promoted via Facebook for virtual public notice and engagement.
- **Eblast/Subscribe** – The TPO sends notification emails to an interested parties distribution list. The community is encouraged to subscribe to receive TPO related updates.
- **News Release** – The TPO sends notification emails to a distribution list of radio, TV and other media within the study area. Please email publicinvolvement@ecrc.org any recommended local media contacts.
- **Comment Phone Line** – Comments can be submitted by calling 850-637-1131. The phone line encourages the recording include community member’s name, zip code, meeting and item they wish to address on the voice message.
- **eComment Form** – Comments can be submitted by online form at www.ecrc.org/FLALeComment.
- **Public Forum webpage** – The TPO has a webpage that is dedicated to outlining, in detail, the different channels for submitting input, questions, etc. at www.ecrc.org/FLALPublicForum.
Communication Components:

Staff will send notification of organization emergency status via the following channels:

- Email/Phone calls to TPO and advisory committees
- Notice updated on website and website calendar
- Social media post (if needed)
- Other Platforms: news release, eblast to interested parties, etc. (if needed)

Training and Education

It is extremely important that every employee has knowledge of operational procedures dealing with emergencies. Training details are outlined, in detail, in the ECRC COOP.
Assessment of Public Participation Strategies

The Florida-Alabama TPO staff must assess the effectiveness of public participation strategies to ensure that funds and time are well invested, and public participation goals are achieved. It is standard practice that all TPO plans and programs require an evaluation of public outreach activities on a quarterly basis. If the assessment reveals that the public participation goals are not being achieved, the techniques may be modified or changed. Quarterly assessment meetings are held internally for transportation and other program staff to assess all outreach opportunities and plan or program specific goals. The assessment meetings give staff an opportunity to develop, evaluate, and modify goals.

Evaluation Tools

Several evaluation tools will be utilized to track metrics of public participation efforts. The Public Outreach Evaluation Form will be utilized to record qualitative and quantitative data. Public Outreach Evaluation Forms will be recorded and assessed quarterly. The Interactive Outreach Map will be updated quarterly with the plotting of outreach efforts. The map will be used in the assessment of areas in need of outreach and environmental justice impacts of the TPO’s plans and programs. The Interactive Outreach Map will develop a baseline for outreach efforts and aid in the development of public participation goals. Questionnaires, distributed to participants at meetings, via the web or by mail, is the final evaluation tool that will be utilized in tracking metrics.

Evaluation Metrics

The Florida-Alabama TPO’s public participation activities can be evaluated through numerous methods. Currently, the TPO tracks the following metrics:

- Number and quality of outreach opportunities
- Estimated reach and attendance of outreach opportunity
- Number of social media followers and posts
- Number of enewsletter subscribers and enewsletters/email blasts
- Number of news release subscribers (media as well as groups and organizations) and number of news releases distributed
- Number of attendees at public workshops
- Number and geographic distribution of CAC members
- Number of completed surveys and/or comments

Performance Measures

Performance measures are used in defining and monitoring objective indicators to assess and report the performance of public involvement efforts. The performance methodology, for public participation, aids in the identification of appropriate goals and objectives that could provide an effective framework for assessing and reaching public participation goals.

The following performance measures focus on desired outcomes and advance strategic objectives:
**Equity** - Provide equitable access to transportation decision-making.

**Indicator E-1:** Access to information and participation opportunities by persons with disabilities

**Target:** [100%] of disabled persons that requested accommodations were satisfied with efforts made to accommodate their needs

**Target:** [100%] of meetings, events and project-related information sources are accessible to persons with disabilities

**Data and Measurement:** This information will be tracked by noting the number of requests received for special accommodations for each meeting location or related to project information and the number of events (meetings, hearings, workshops) involving a public notice by the agency that provided special accommodations during a given year. A survey or comment form will be provided to those who required accommodation to assess their satisfaction with agency accommodations. Meetings, events and project-related information source accessibility to persons with disabilities, will be recorded on the Public Involvement Evaluation Form.

**Indicator E-2:** Convenience of meetings and events to public transportation, where available

**Target:** [60%] of public involvement events are within [1/8 mile] of a transit stop.

**Data and Measurement:** This information will be tracked by noting the number of meetings held within 1/8 mile of a transit stop for meetings and events that are held in areas that have public transit.

**Indicator E-3:** Geographic dispersion of involvement opportunities

**Target:** At least one meeting or opportunity is located in each affected neighborhood within the study area.

**Data and Measurement:** This information will be tracked using the Interactive Outreach Map

*Note: this target pertains to corridor or area specific projects or actions.*

**Target:** At least one meeting or opportunity is located in each county with the TPO study area.

**Indicator E-4:** Convenience of meeting or event time

**Target:** At least [75%] of participants and invitees felt the meeting or event was held at a convenient time.

**Data and Measurement:** This information will be tracked using responses to questionnaires that are administered at the meeting or distributed via the web or by mail.

**Indicator E-5:** Convenience of meeting or event location

**Target:** At least [75%] of participants and invitees felt the meeting or event was held at a convenient location.

**Data and Measurement:** This information will be tracked using responses to questionnaires that are administered at the meeting or distributed via the web or by mail.
**Method** - Use a variety of methods to involve and engage the public.

*Indicator M-1:* Perception of the value of methods used (e.g., public meeting, one-on-one meeting, agency presentation, online, mailings, other.)

- **Target:** [60%] of participants agree [insert technique*] was of value in capturing their input.

- **Target:** [60%] of participants agree [insert technique*] was of value in conveying project information.

- **Target:** [60%] of project managers agree [insert technique*] was of value in capturing public input.

- **Target:** [60%] of project managers agree [insert technique*] was of value in conveying project information.

*Techniques will be determined based on outreach activity, project, and outreach audience.

**Data and Measurement:** This information will be tracked using responses to questionnaires that are distributed to participants at meetings, via the web or by mail.
## Appendix I – List of Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADA</td>
<td>Americans with Disabilities Act</td>
</tr>
<tr>
<td>CAC</td>
<td>Citizens Advisory Committee</td>
</tr>
<tr>
<td>ETDM</td>
<td>Efficient Transportation Decision Making</td>
</tr>
<tr>
<td>FHWA</td>
<td>Federal Highway Administration</td>
</tr>
<tr>
<td>FTA</td>
<td>Federal Transit Administration</td>
</tr>
<tr>
<td>FDOT</td>
<td>Florida Department of Transportation</td>
</tr>
<tr>
<td>LEP</td>
<td>Limited English Proficiency</td>
</tr>
<tr>
<td>LRTP</td>
<td>Long Range Transportation Plan</td>
</tr>
<tr>
<td>MPA</td>
<td>Metropolitan Planning Area</td>
</tr>
<tr>
<td>MRPO</td>
<td>Metropolitan Planning Organization</td>
</tr>
<tr>
<td>MAP-21</td>
<td>Moving Ahead for Progress in the 21st Century</td>
</tr>
<tr>
<td>PPP</td>
<td>Public Participation Plan</td>
</tr>
<tr>
<td>TCC</td>
<td>Technical Coordinating Committee</td>
</tr>
<tr>
<td>TIP</td>
<td>Transportation Improvement Program</td>
</tr>
<tr>
<td>TMA</td>
<td>Transportation Management Area</td>
</tr>
<tr>
<td>TPO</td>
<td>Transportation Planning Organization</td>
</tr>
<tr>
<td>UPWP</td>
<td>Unified Planning Work Program</td>
</tr>
</tbody>
</table>
### Appendix II – Public Involvement Evaluation Form

<table>
<thead>
<tr>
<th>Public Involvement Evaluation</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity:</strong></td>
</tr>
<tr>
<td><strong>Date/Location:</strong></td>
</tr>
<tr>
<td><strong>Intended Audience:</strong></td>
</tr>
<tr>
<td><strong>Estimated Reach:</strong></td>
</tr>
<tr>
<td><strong>Activity Attendance:</strong></td>
</tr>
<tr>
<td><strong>Project/Program Promoted:</strong></td>
</tr>
<tr>
<td><strong>Description of Activity:</strong></td>
</tr>
<tr>
<td><strong>Materials/Tools Used:</strong></td>
</tr>
<tr>
<td><strong>Results:</strong></td>
</tr>
<tr>
<td><strong>Overall Assessment:</strong></td>
</tr>
<tr>
<td><strong>Recommendations:</strong></td>
</tr>
</tbody>
</table>
Appendix III – Public Participation Plan Comments
Appendix IV – Title VI Policy and Plan

The Florida-Alabama Title VI Policy and Plan can be found online. Please contact public involvement staff to obtain a print copy of the document.
Appendix V – Citizen Advisory Committee Application
The Citizen Advisory Committee Application can be found online. Please contact public involvement staff to obtain a print copy of the application.
Appendix VI – TPO and Advisory Committee Bylaws

The Florida-Alabama TPO and Advisory Committee Bylaws can be found online. Please contact public involvement staff to obtain a print copy of the document.